### BEFORE THE POLLUTION CONTROL BOARD OF THE STATE OF ILLINOIS

RUTH OIL COMPANY, INC., *Petitioner,* 

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PCB No. 07-120 (LUST Appeal)

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY, Respondent.

## NOTICE OF FILING

To:

Dorothy M. Gunn, Clerk Illinois Pollution Control Board James R. Thompson Center 100 West Randolph Street Suite 11-500 Chicago, IL 60601 William D. Ingersoll Managing Attorney III. Environmental Protection Agency 1021 North Grand Ave. East Springfield, IL 62702

PLEASE TAKE NOTICE that we have this day filed with the office of the Clerk of the Pollution Control Board the *Petition for Review* a copy of which is enclosed herewith and hereby served upon you.

August 23, 2007

RUTH OIL COMPANY, INC.

By: N

Mandy L. Combs One of its Attorneys

John T. Hundley Mandy L. Combs THE SHARP LAW FIRM, P.C. P.O. Box 906 – 1115 Harrison Mt. Vernon, IL 62864 618-242-0246 *Counsel for Ruth Oil Company, Inc.* 

## BEFORE THE POLLUTION CONTROL BOARD OF THE STATE OF ILLINOIS

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RUTH OIL COMPANY, INC., Petitioner,

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ILLINOIS ENVIRONMENTAL PROTECTION AGENCY, *Respondent.*  PCB No. 07-120 (LUST Appeal)

# **PETITION FOR REVIEW**

Pursuant to §§ 40 and 57.8(i) of the Environmental Protection Act ("Act"), 415 ILCS 5/40, 5/57.8(i), to the Board's regulations on Leaking Underground Storage Tank ("LUST") decisions, 35 ILL. ADM. CODE 105.400 *et seq.*, and to the Board's Order entered June 15, 2007 a copy of which is attached hereto as Exhibit 1, petitioner Ruth Oil Company, Inc. ("Ruth Oil") submits this Petition for Review of the Illinois Environmental Protection Agency ("Agency") decision attached hereto as Exhibit 2 ("Decision") denying Ruth Oil reimbursement for \$2,061.46 in costs incurred under the LUST program.

Pursuant to § 57.8(I) of the Act, Ruth Oil further requests the Board to order the Agency to pay Ruth Oil legal costs for seeking payment in this appeal.

I. THE AGENCY'S FINAL DECISION

The Decision of which review is sought is contained in Exhibit 2 hereto.

## II. SERVICE OF THE AGENCY'S FINAL DECISION

The Decision indicates it was mailed April 18, 2007. It was received by Ruth Oil April 19, 2007 and this appeal is timely pursuant to the Board's Order entered June 15, 2007 a copy of which is attached as Exhibit 2.

#### III. GROUNDS FOR APPEAL

A. The Agency's contention that Ruth Oil analysis costs and shipping costs "lack supporting documentation" is erroneous, arbitrary and capricious. 35 III. Adm. Code 732.601(b)(9) and 734.605(b)(9) state that a complete application for payment consists of "an accounting of costs, including but not limited to, invoices, receipts, and supporting documentation showing the dates and descriptions of the work performed." Ruth Oil submitted appropriate documentation, which was ignored by the Agency.

B. The Agency's contention that it cannot determine if the \$1,705.27 for analysis costs, \$102.80 for shipping costs, and \$253.39 for VOA kits and Per Diem will be used for "corrective action activities in excess of those required to meet the minimum requirements of Title XVI of the Act" and/or are not "consistent with the associated technical plan" is erroneous, arbitrary and capricious. The application at issue was not for a budget but for reimbursement. The activities already have been performed and the conjecture by the Agency is both illogical and erroneous.

IV. CONCLUSION.

For the foregoing reasons, petitioner Ruth Oil Service respectfully petitions the Board to reverse the denial of reimbursement in the amount of \$2,061.46 and order the Agency to pay Ruth Oil attorneys' fees for this appeal.

August 23, 2007

RUTH OIL COMPANY, INC.

By:

One of its Attorneys

John T. Hundley Mandy L. Combs THE SHARP LAW FIRM, P.C. P.O. Box 906 – 1115 Harrison Mt. Vernon, IL 62864 618-242-0246 *Counsel for Petitioner Ruth Oil Company, Inc.* 

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#### ILLINOIS POLLUTION CONTROL BOARD June 7, 2007

	June 7, 2007		REPEN
RUTH OIL COMPANY,	)		RECEIVED
Petitioner,	)		JUN 15 2007
V.	/	3 07-120 T Appeal)	TERRY SHARP, P.C.
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,		Day Extension)	* (P <sub>0</sub>
Respondent.	)		

#### ORDER OF THE BOARD (by G.T. Girard):

On May 24, 2007, the parties timely filed a joint notice to extend the 35-day period within which Ruth Oil Company (Ruth Oil) may appeal an April 18, 2007 determination of the Illinois Environmental Protection Agency (Agency). See 415 ILCS 5/40(a)(1) (2004); 35 Ill. Adm. Code 105.402, 105.406. Ruth Oil received the Agency determination on April 20, 2007. The Agency declined reimbursement for specified costs for corrective action at Ruth Oil's leaking underground petroleum storage tank facility located at 201 West Williams in Stark County.

The Board extends the appeal period until August 23, 2007, as the parties request, based on the April 20, 2007 receipt date. See 415 ILCS 5/40(a)(1) (2004); 35 Ill. Adm. Code 105.406. If Ruth Oil fails to file an appeal on or before that date, the Board will dismiss this case and close the docket.

IT IS SO ORDERED.

I, John T. Therriault, Assistant Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on June 7, 2007, by a vote of 4-0.

In T. Hurian

John T. Therriault, Assistant Clerk Illinois Pollution Control Board



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Illinois Environmental Protection Agency

1021 NORTH GRAND AVENUE EAST, P.O. BOX 19276, SPRINGFIELD, ILLINOIS 62794-9276 – ( 217) 782-3397 JAMES R. THOMPSON CENTER, 100 WEST RANDOLPH, SUITE 11-300, CHICAGO, IL 60601 – (312) 814-6026

217/782-6762

RECEIVED

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ROD R. BLAGOJEVICH, GOVERNOR

Ruth Oil Express Mart Attention: Mr. Cork Pheiffer c/o Southwest Bank/Commercial Lending Jennifer Vescogni - Acct. #0032713725 #2 Carlyle Plaza Drive Belleville, Illinois 62221

Re: LPC #1750205012 -- Stark County Wyoming/Ruth Oil Express Mart 201 West Williams Leaking UST Incident No. 992831 Leaking UST FISCAL FILE

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DOUGLAS P. SCOTT, DIRECTOR

**CERTIFIED MAIL #** 

7004 2510 0001 8623 9653

Dear Mr. Pheiffer:

The Illinois Environmental Protection Agency has completed the review of your application for payment from the Underground Storage Tank Fund for the above-referenced Leaking UST incident pursuant to Section 57.8(a) of the Illinois Environmental Protection Act (Act), and 35 Ill. Adm. Code 732, Subpart F. This information is dated September 7, 2006 and was received by the Agency on September 26, 2006. The application for payment covers the period from June 1, 2006 to August 25, 2006. The amount requested is \$72,820.16.

The deductible amount for this claim is \$10,000.00, which was previously deducted from the billing submittal received by the Agency on April 25, 2000 for \$61,793.63. There are costs from this claim that are not being paid. Listed in Attachment A are the costs that are not being paid and the reasons these costs are not being paid.

On September 26, 2006, the Agency received your application for payment for this claim. As a result of the Agency's review of this application for payment, a voucher for \$60,410.86 will be prepared for submission to the Comptroller's Office for payment as funds become available based upon the date the Agency received your complete request for payment of this application for payment. Subsequent applications for payment that have been/are submitted will be processed based upon the date complete subsequent application for payment requests are received by the Agency. This constitutes the Agency's final action with regard to the above application(s) for payment.



 ROCKFORD - 4302 North Main Street, Rockford, IL 61103 - (815) 987-7760
 • Des Plaines - 9511 W. Harrison St., Des Plaines, IL 60016 - (847) 294-4000

 ELGIN - 595 South State, Elgin, IL 60123 - (847) 608-3131
 • Des Plaines - 9511 W. Harrison St., Des Plaines, IL 60016 - (847) 294-4000

 BUREAU OF LAND - PEORIA - 7620 N. University St., Peoria, IL 61614 - (309) 693-5462
 • CHAMPAIGN - 2125 South First Street, Champaign, IL 61820 - (217) 278-5800

 SPRINGFIELD - 4500 S. Sixth Street Rd., Springfield, IL 62706 - (217) 786-6892
 • COLLINSVILLE - 2009 Mall Street, Collinsville, IL 62234 - (618) 346-5120

 MARION - 2309 W. Main St., Suite 116, Marion, IL 62959 - (618) 993-7200
 • Collinsville - (618) 993-7200

#### Page 2

An underground storage tank owner or operator may appeal this final decision to the Illinois Pollution Control Board (Board) pursuant to Section 57.8(i) and Section 40 of the Act by filing a petition for a hearing within 35 days after the date of issuance of the final decision. However, the 35-day period may be extended for a period of time not to exceed 90 days by written notice from the owner or operator and the Illinois EPA within the initial 35-day appeal period. If the applicant wishes to receive a 90-day extension, a written request that includes a statement of the date the final decision was received, along with a copy of this decision, must be sent to the Illinois EPA as soon as possible.

For information regarding the filing of an appeal, please contact:

Dorothy Gunn, Clerk Illinois Pollution Control Board State of Illinois Center 100 West Randolph, Suite 11-500 Chicago, Illinois 60601 312/814-3620

For information regarding the filing of an extension, please contact:

Illinois Environmental Protection Agency Division of Legal Counsel 1021 North Grand Avenue East Springfield, Illinois 62794-9276 217/782-5544

If you have any questions or require further assistance, please contact Susan Brock of my staff or Jenni Rossi of the technical staff at 217/782-6762.

Sincerel

Douglas E. Oakley, Manager Leaking UST Claims Unit Planning & Reporting Section Bureau of Land

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Attachment

cc: United Science Industries, Inc.

Attachment A Technical Deductions

Re: LPC #1750205012 -- Stark County Wyoming/Ruth Oil 201 West Williams Leaking UST Incident No. 992831 Leaking UST Fiscal File

Citations in this attachment are from the Environmental Protection Act (Act) in effect prior to June 24, 2002, and 35 Illinois Administrative Code (35 Ill. Adm. Code).

Item # Description of Deductions

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\$2,146.29, deduction for costs for personnel costs for building demolition that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 Ill. Adm. Code 732.505(c).

\$2,311.63, deduction for costs for equipment costs for building demolition that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 Ill. Adm. Code 732.505(c).

#### Attachment A Accounting Deductions

Re: LPC #1750205012 -- Stark County Wyoming/Ruth Oil Express Mart 201 West Williams Leaking UST Incident No. 992831 Leaking UST Fiscal File

Citations in this attachment are from the Environmental Protection Act (Act) in effect prior to June 24, 2002, and 35 Illinois Administrative Code (35 Ill. Adm. Code).

Item # Description of Deductions

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\$1,705.27, deduction for costs that lack supporting documentation. Such costs are ineligible for payment from the Fund pursuant to 35 Ill. Adm. Code 732.606(gg). Since there is no supporting documentation of costs, the Illinois EPA cannot determine that costs will not be used for activities in excess of those necessary to meet the minimum requirements of Title XVI of the Act; therefore, such costs are not approved pursuant to Section 57.7(c)(4)(C) of the Act because they may be used for corrective action activities in excess of those requirements of Title XVI of the Act.

Analysis Costs: No invoice was provided for Prairie Analytical.

\$102.80, deduction for costs that lack supporting documentation. Such costs are ineligible for payment from the Fund pursuant to 35 Ill. Adm. Code 732.606(gg). Since there is no supporting documentation of costs, the Illinois EPA cannot determine that costs will not be used for activities in excess of those necessary to meet the minimum requirements of Title XVI of the Act; therefore, such costs are not approved pursuant to Section 57.7(c)(4)(C) of the Act because they may be used for corrective action activities in excess of those required to meet the minimum requirements of Title XVI of the Act.

Deduction for costs for sample shipping that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 Ill. Adm. Code 732.505(c).

 $3.818^{99}$  \$253.39, deduction for costs for VOA kits and Per Diem that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 III. Adm. Code 732.505(c).

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0.10, deduction for costs requested that are based on mathematical errors. Such costs are ineligible for payment from the Fund pursuant to 35 Ill. Adm. Code 732.606(ff). In addition, such costs are not approved pursuant to Section 57.7(c)(4)(C) of the Act because they are not reasonable.

Deduction for total personnel costs.

2,127.43, deduction for costs for personnel costs that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 Ill. Adm. Code 732.505(c).

\$1,045.00, deduction for costs for personnel costs for building demolition that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 Ill. Adm. Code 732.505(c).

\$1,120.46, deduction for costs for equipment costs that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 Ill. Adm. Code 732.505(c).

\$1,500.43, deduction for costs for construction debris disposal that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 III. Adm. Code 732.505(c).

\$96.50, deduction for costs for permits that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(4)(C) of the Act and 35 Ill. Adm. Code 732.505(c).

\$7,951.38 Total Accounting Deductions

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#### CERTIFICATE OF SERVICE

I, the undersigned attorney at law, hereby certify that I caused copies of the foregoing document to be served by placement in the United States Post Office Mail Box at 14<sup>th</sup> & Main Streets in Mt. Vernon, Illinois, before 6:00 p.m. this date, in sealed envelopes with proper first-class postage affixed, addressed to:

Dorothy M. Gunn, Clerk Illinois Pollution Control Board James R. Thompson Center 100 West Randolph Street Suite 11-500 Chicago, IL 60601 William D. IngersollManaging AttorneyIII. Environmental Protection Agency1021 North Grand Ave. EastSpringfield, IL 62702

August 23, 2007

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Mandy L. Combs

John T. Hundley Mandy L. Combs THE SHARP LAW FIRM, P.C. P.O. Box 906 – 1115 Harrison Mt. Vernon, IL 62864 618-242-0246 *Counsel for Petitioner Ruth Oil Company, Inc.* 

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